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1	IN THE SUPERIOR COURT FOR THE STATE OF ALASKA	
2	THIRD JUDICIAL DISTRICT AT PALMER	
3	STATE OF ALASKA,)	
4	Plaintiff,	
5)	
6	VS.)	
7	GARY HARRISON, ET AL,)	
8	Defendants.))	
9	Case No. 3PA-91-0678 CR	
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11	TRANSCRIPT OF RULING; M.O. NOTICING DISMISSAL OF	
12	ROAD OBSTRUCTION AND LICENSE CASES (EXCERPT)	
13	BEFORE THE HONORABLE PETER ASHMAN District Court Judge	
14	Dollars also	
15	Palmer, Alaska July 9, 1994	
16	8:35 o'clock a.m.	
17	APPEARANCES:	
18	FOR THE PLAINTIFF: WILLIAM ESTELLE, ESQUIRE DAVID G. BERRY, ESQUIRE	
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1 2	FOR THE DEFENDANTS:	KIRSTEN BEY, ESQUIRE Assistant Public Defender 348 South Denali Street
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5	[Telephonic]	MIKE ROBBINS, ESQUIRE Attorney at Law
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(Defendants present)

THE COURT: Okay, actually I'll note for the record Gary Harrison is present, Dave Carmen is present, David Harrison is present, Kirsten Bey is present, appearing for Mr. Herz, Dave Berry is present, appearing for Mr. Estelle. Ziegler here?

UNIDENTIFIED SPEAKER:

THE COURT: Mr. Ziegler is here. I believe that's all the Defendant's. Is Mr. Harry Lord here?

UNIDENTIFIED SPEAKER: No, he's not.

THE COURT: Mr. Lord is represented by the Public Defenders on a consent. Can you reflect any recent contact with Mr. Lord, Ms. Bey?

MS. BEY: Your Honor, I don't know. We just -- I just picked up the Mr. Harrison file.

THE COURT: Well, given that Mr. Estelle and Mr. Herz are not here, this may be complicated. Because I have some complicated rulings to make and I'm going to make them orally, because I don't want to delay the decision any longer.

I've explained to the parties that I work without a law clerk or a secretary, and for me to put this all in writing

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would take me another several weeks to be perfectly frank, and I don't want to do that. So, I'm going to announce it orally now, and my comments are going to be available for transcription.

In fact, I may order a transcript of the comments, made up by the court transcripts division, so that I can go back and correct anything that may be mistaken while it's all still pretty fresh.

There's one item of housekeeping to do, and it's as follows. As I was getting ready to -- as I was working this decision over the last few weeks, I discovered that I was missing some things that I needed. I do not have access to the Anchorage law library on a regular basis and there were citations to a variety of things which I didn't have in hand. Particularly, Cohen's Treatise on Federal Indian Law. And so I asked a friend of mine to lend me a copy. And I wanted the parties to be on notice that I have a friend named Lloyd Miller who is a practitioner. He is pretty heavily involved in indian law practice. He is not involved in this case and to my knowledge has no -- doesn't represent anybody who has a stake in the outcome of this case. He and I have been friends since we were in law school together at the University of Virginia almost 20 years ago.

And so I just asked him if he'd lend me a copy of Cohen's Federal Indian Practice. He did that. He also

loaned me Clinton, Newton and Price's textbook, American Indian Law Cases and Materials. He loaned me the little nutshell book, Kanby's [ph] American Indian Law. And I discovered this week as I was preparing my final decision, that I really needed a copy of Kluti Kaah. Judge Holland's decision on the Kluti Kaah taps pipeline taxation case, which is actually fairly central and critical to the decision that I have to make here, and I didn't have a copy of it. So, I asked Mr. Miller to give me a copy. As it happens, Mr. Miller has also moved into a room in my house within the last two weeks.

I disclose all that because I want to avoid the appearance of any impropriety. I have not -- there is actually a canon in the Code of Judicial Conduct, canon number three. It says that a judge shouldn't do any ex-parte communication about a case, but that a judge may obtain the advice of a disinterested expert on the law applicable to a proceeding before him if he gives notice to the parties of the person consulted and the substance of the advice and affords the parties reasonable opportunity to respond. And that kind of triggered my thinking on this. I did not consult Mr. Miller for an opinion. I did not discuss the case in substance with him. He knows, of course, about the case because people who practice indian law know about all

the cases that are going on. And when I asked him for these

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textbooks and Kluti Kaah, it was pretty obvious what I was asking for. But, I didn't ask him for an opinion, I didn't solicit his advice. So, I don't really believe that this canon comes into play. But, because he happens to be staying at my house for a period of time and because he provided these materials to me, to avoid any appearance of impropriety, I wanted to put the parties on notice of that and ask if anybody wishes an opportunity either to object, to ask me to recuse myself, to respond in any fashion. why it's complicated that Mr. Estelle and Mr. Herz are not here, because that's a matter which may require consultation with, for example, the Attorney General's office or with your clients.

I think what I would like to do out of an abundance of caution is give you all a few minutes to talk. Ms. Bey, for you to talk to your clients and Mr. Berry, for you to consult with Mr. Estelle or with an attorney general.

I will say that I don't believe that my contact with Mr. Miller has affected my ability to be fair and impartial in I didn't solicit from him any advice or opinion. this case.

If anybody wants to say anything now you can say it. I'll give you five minutes or ten minutes, or if you need more time than that, you should tell me that. I am prepared to decide the case, to announce the decision in the case now, but I will hold that decision until you've had a chance to

consider this point that's come up. 1 2 Mr. Berry? MR. BERRY: Yeah, if I could just have I think five 3 minutes. I think Mr. Estelle is in another courtroom in this 4 5 building. I'll just check. THE COURT: Ms. Bey, you want to consult with your 6 7 clients? MS. BEY: And I think five minutes will be sufficient. 8 THE COURT: Mr. Robbins, I'll ask Mr. Berry to leave the 9 courtroom to make his call, and then you'll be up on the 10 speaker with Ms. Bey and the parties. All right? 11 MR. ROBBINS: Yes, Judge, that's fine. Thank you. 12 THE COURT: Take five minutes. Off record. 13 14 THE CLERK: Please rise. Off record. 15 (Off record) 16 (On record) [John Baker, Assistant A.G., appearing telephonically] 17 18 [Mr. Estelle joined proceeding] 19 THE CLERK: We resume on record. 20 THE COURT: Mr. Robbins, can you hear me? MR. ROBBINS: Yes, Judge Ashman, I have a request to 21 22 make. THE COURT: Okay, just a second. Mr. Baker, can you 23 24 hear me? 25 MR. BAKER: Yes, Your Honor.

THE COURT: All right. Mr. Berry is here, Mr. Estelle is here, Ms. Bey is here and all the Defendants except Mr. Lord is present. Mr. Lord is appearing on consent by the Public Defender.

Mr. Robbins, what's your request?

MR. ROBBINS: I was unaware that the hearing was going to be scheduled for this morning on your decision. But, it wouldn't have mattered too much anyway, because there's another case that I'm involved in where there is an FED hearing at 9:00 o'clock this morning.

THE COURT: Yeah?

MR. ROBBINS: And if my clients would consent, I'd like to run over there. It shouldn't take more than 15 minutes. The Court can proceed and I'll call back in as soon as I return to the office. And I have no one who can stand in for me at either this one or the other one. And my secretary just told me that they would not -- well, actually we were told that it was going to be continued, but I just got a call from the court here saying that it's going forward. And I just got that message about two minutes ago.

THE COURT: Well, that's up to your clients. My preference is that you remain because it's -- this is sort of intricate, and we've put a lot of time into this.

MR. ROBBINS: I agree.

THE COURT: And my preference would be to have one of my

clerks call calendaring at District Court in Anchorage and say you're going to be a few minutes late because Judge Ashman has you tied up.

MR. ROBBINS: That would be fantastic. Let me give you the judge's name. Hang on just a second, please.

Judge, it's before Judge Souter.

THE COURT: For an FED?

MR. ROBBINS: For an FED. Yes, it's -- actually it's a Superior Court case, but the FED was filed as part of the Superior Court action.

THE COURT: Okay. Well, I'll ask Sharon to call and let Judge Souter's chambers know that you're involved in a complicated, multi-party decision and you'll be available in about 20 minutes.

MR. ROBBINS: Thank you, Judge, I appreciate that.

THE COURT: Can you do that? All right. Now, as to the Court's disclosure and request for any comments on the disclosure about my contact with Mr. Miller. Mr. Robbins, do you want to be heard on that?

MR. ROBBINS: Yes, Judge, I'd like to express on behalf of myself and my clients that we have no problem with your contacting Lloyd Miller and obtaining those materials or the case.

THE COURT: All right. And Mr. Estelle, on behalf of the State?

MR. ESTELLE: I don't believe we have any problem with that either. My understanding was that the Court announced that it had borrowed some textbooks and treatises on indian law from Mr. Miller and had some contacts with him, personal contacts, but did not involve this case.

THE COURT: Right. Actually, since you're counsel of record here and since Mr. Baker wasn't aware, Mr. Miller and I are friends for 20 years, we were in law school together. He's a specialist in indian law. And by coincidence he has taken a room in my house for the summer. So, we're in reasonably close contact. We have not -- I have not solicited his advice or opinion about this case. And I believe his only familiarity with the case is what he's heard around indian law circles and in reading. I think the facts of this case are pretty well laid out in the Harrison v. Hickel decision.

Given that, do you waive any objection?

MR. ESTELLE: That's correct.

THE COURT: All right. Is there anything further before I go forward with the decision? Well, there is one thing here, there is a motion to join 94-1128. This is the -- is the driving without a valid license, driving while license revoked that happened in the courthouse parking lot?

DEFENDANT HARRISON: No, it's driving without a valid State of Alaska license. I have a valid Chickaloon license and I have a valid Chickaloon registration.

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I understand. I was simply referring to the THE COURT: name of the charge, Mr. Harrison. And it is the incident which is alleged to have occurred here in the courthouse parking lot the last time we were here?

UNIDENTIFIED SPEAKER:

THE COURT: Does the State object to the joinder?

MR. ESTELLE: No.

THE COURT: I'll grant the motion to join.

I believe that's a limited joinder for MR. ESTELLE: purposes of determining jurisdiction and not for trial.

THE COURT: Right, not for tri -- none of the cases are joined for trial at this point. We've only joined them for purposes of pretrial motions, as I understand it.

THE CLERK: And is that 1196?

THE COURT: 1128. Now, if you will bear with me. going to announce this decision orally because as I've explained, I just don't have the resources and no secretary and I cannot type it up for you. I will have my decision transcribed and I will review it and make any amendments or corrections that I feel I need to make in writing.

Basically there are two sets of cases here and I'm just going to refer to them generically as the road cases and the license-registration cases, because that's what they are. One set of prosecutions involves the alleged obstruction of a

highway by four of these Defendants. And the other cases all involve drivers license and vehicle registration charges against defendants who are alleged to be operating without valid licenses or registrations.

In the road obstruction case, the essential conflict is this. The highway or road which is the subject of the charges traverses an allotment which is held by some of the Defendants. The State claims that it has a right-of-way and that the road which traverses the allotment is in fact a highway within the meaning of highway in 11.81.900, which defines a highway as a public road or right-of-way.

The Defendants assert that the State has no right-of-way, that they hold title and authority to control traffic across the road and that therefore they cannot be prosecuted for the crime of obstruction of a highway.

The drivers license cases turn on the fact that in each case where a Defendant was charged with a license or registration violation, the Defendant was operating a motor vehicle under authority of a Chickaloon drivers license or a Chickaloon registration and license plate.

The assertion by the defense is that Chickaloon is a sovereign nation with authority to issue drivers licenses and to register vehicles. And the State's assertion is that it is not.

That's the conflict as I see it.

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I'll first deal with the road obstruction case. think for purposes of convenience, I will adopt the stipulated facts in the Harrison v. Hickel case at 6 Fed 3rd, 1347, a Ninth Circuit decision from 1993, which lays out the procedural history of the original railroad right-of-way, the history of transfers of authority and the entry, the homestead, and then the allotment entry by Louis Harrison, who is the predecessor in interest of the Defendants in this case who claim title to the allotment.

And the question here for the Court is whether the State can show by a preponderance of the evidence that the road is a highway as defined by the statute. As I see it, that's the essential question. We're in a criminal case. As I go through all these cases all the -- most of the cases that we deal with, with the exception of the two Harrison v. State cases that were in the court of appeals, they're all civil cases. We're in a criminal case where the State is prosecuting the Defendants for an alleged violation of criminal statutes. The Defendants say you cannot meet an element of the offense because you can't prove that the State has title to the right-of-way, therefore the case must be dismissed.

So, in assessing who has the burden of proof, it seems clear to me that the State has the burden to prove title. The State has to prove that it has title to the right-of-way,

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The defense contends that because title to the right-ofway is in dispute, this Court lacks jurisdiction to decide the question and therefore the case must be dismissed.

The State claims that its right-of-way is based on a 1959 deed that was issued under the Alaska Omnibus Act, which essentially deeded over to the State rights-of-way and title which had been held by the Federal government in its territorial authority.

The Harrisons assert preeminent title because the 1962 certificate of allotment to Louis Harrison relates back, in their argument, to the 1956 entry by Louis Harrison. other words, although the '62 certificate of allotment postdates the '59 deed under the Omnibus Act, the Harrisons' assert that the '62 certificate of allotment has to relate back to the original entry, which is 1956. The 1956 entry is a homestead entry, not an allotment entry. But, Louis Harrison, at some point after the '59 deed, converted his homestead claim to an allotment claim and was given a certificate of allotment under the 1906 Allotment Act.

The question of whether the '56 entry was subject to an existing right-of-way grant is a question of Federal land law. As would be the question of whether it's subject to any sort of prescriptive easement. I think the parties are all in agreement, no one argues, that anyone can get a

prescriptive easement across a native allotment. There is a question as to whether an easement arose by usage prior to entry by Mr. Harrison, or whether a right-of-way was created by grant through the railroad and Road Commission exchanges.

The State claims -- the defense claims this Court can't litigate this issue because this Court lacks jurisdiction to decide Federal questions of titled indian land, number one. And this Court lacks jurisdiction under its statutory authority to decide any questions of title to real property, and therefore this Court should dismiss this action.

The State says, no, no, no, the Court doesn't have to litigate issues of title, this is a criminal prosecution and title is simply an element of the offense. And this is where we really get to the debate.

Everyone seems to agree that this Court cannot quiet title to this right-of-way. And the State says the Defendants need to go quiet title in Federal court. The Defendants, of course, went to Federal court and sued the State of Alaska in the name of Governor Hickel and a variety of individuals, and were dismissed out of court on Eleventh Amendment grounds. The Ninth Circuit said, in language which could not be more plain, sue the Federal government because they are your trustee and the Federal government has the authority to litigate against the State of Alaska and quiet title. That's the remedy that the Harrisons have here. And

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the State takes the position that that's exactly what the Harrisons should do. And that if they don't do that, we don't really have a problem because the State has title and title is simply an element of this criminal charge.

It seems to me that the State's argument begs the question. To say that the State has title therefore we don't have to litigate title begs the question, the issue is who has title and where can it be litigated. On the existing record, I believe that the State has not shown by a preponderance of the evidence that it has title to this right-of-way. I think the State is asking me to do what it says -- to do for the State what it says I can't do for the Defendants. I think that the State is saying that to take as presumptively true the 1959 grant as evidence of clear title, is litigating title. Which is exactly what the State says I can't do for the Harrisons. So, the Court is in the position of finding that what I cannot do for the Harrisons, I cannot do for the State. I cannot litigate the issue of title to this right-of-way. All I can decide is whether on the evidence before me there is a prima facia -- there is prima facia proof. And in the criminal context, that means proof by a preponderance of the evidence that the State has title.

And I find that the State has not made that proof, because the following questions remain unclear. And I simply list the questions which were litigated by the parties, but

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which the parties all agree can only be decided by a Federal judge.

The ambiguity in the effect of the public land order 1093 when it revoked the executive order 2538, returning the townsite, the Chickaloon townsite, to public domain. that extinguish a right-of-way or did it simply extinguish the townsite designation.

Whether the railroad grants of rights to the Alaska Road Commission expired by nonexecution. There seems to be no dispute that the Glenn Highway was not built on the route of the Chickaloon Road. The grant from the railroad to the Road Commission was for the purpose of building the Glenn Highway. There is a factual dispute about whether part of the Chickaloon Road was used to construct the Glenn Highway or The Defendants argue that the grant expired of its own There are factual discrepancies between the witnesses offered by the State and by the defense regarding the actual existence of a road at the present site at the time of Louis Harrison's entry onto the property. affidavits -- the affidavits, by the way, are contested by the defense because they weren't the subject of cross examination. The State never made an offer to bring those witnesses in. And I have taken those as offers of proof. But, even accepting them as offers of proof, they are disputed point for point by the live witnesses that have been

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offered by the Defendants, and also by the maintenance records, the highway maintenance records which disclose no activity on the road by the Road Commission during the time that the State says the Road Commission was managing the road.

And there's also the question of whether there was an easement designated in the homesite entry when Louis Harrison entered in '56 and whether that easement is inferred to the allotment application which was filed, I think, in '61.

Those are all interesting questions of Federal indian land law, which cannot be adjudicated by this Court. And I don't think anybody arques that they can be. They raise significant questions about title to this right-of-way. And the Court is left in the position of having to place the burden of proof on the State, first of all, because the State is prosecuting the case. If the Harrison's were suing the State for quieting title, the burden would be on a plaintiff in that capacity. The State is the Plaintiff here. State is exercising its police authority to prosecute crimes. As such, the State has the burden to prove, make a prima facia showing, that it can make the elements of the offense. And at this point, I don't believe the State has shown by a preponderance of the evidence that it has clear title. Accordingly, the Court would be constrained to dismiss the charges of road obstruction, unless the State chose to quiet

title.

I think if anybody should go to Federal court to quiet title to the right-of-way, it should be the State of Alaska. I believe that the burden is on the State to move to quiet title if it intends to prosecute these charges. It is the Court's intention to dismiss the road obstruction charges, but I will permit the State an opportunity to request a stay for purposes of litigating either in State court the Court's ruling here or in Federal court, the quiet title action.

I can't order the State to go litigate in Federal court. I think there is sort of a reverse Younger problem here. I know that Federal courts can't enjoin State prosecutions. I don't know if a State judge can threaten to dismiss a State prosecution in order to force the State to litigate in Federal court. I don't know of any principle of Federal or State law that prevents me from saying that I intend to dismiss the case, unless the Court receives some additional determination of title from a court of competent jurisdiction, which here has to be a Federal court.

Accordingly, the Court announces its intent to dismiss the road obstruction cases 30 days hence, subject to a request for a stay from the State of Alaska, or a notation of an appeal with an attendant stay.

I have one other thing I need to say as a footnote here.

The parties have talked a lot about Jack Allen in this case.

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And a lot about how the Department of the Interior failed to adequately protect in its trust duties, to protect the allotment rights of the Defendants here. And there's been a characterization of Mr. Allen as having been motivated by a personal bias in favor of kayakers and canoers and against the Harrisons. At one point I took notice of the fact that Mr. Allen was pretty widely known to be an avid kayaker, and I think he was active in kayak circles before his death. defense in one of its pleadings suggested that I took judicial notice of Mr. Allen's prejudice and lack of partiality. And I wish to take strenuous issue with that assertion and make clear for the appellate record that I made no such finding. There is nothing in the record here to suggest, beyond the inferences that might be drawn by the parties, that Mr. Allen was motivated by any improper bias or prejudice or interest. And I do not so find. There is nothing within the Court's knowledge about which it could take judicial notice and nothing in the record here to suggest that Mr. Allen acted inappropriately or that his conduct as regional solicitor was motivated by his personal interest. I need that to be clear for the record, because I felt that Mr. Allen's character was impugned and in some fashion the parties seemed to suggest that the Court had joined in that characterization, and I do not.

Now, on the drivers licenses. This is an even more

complicated area of law.

The State has argued basically that Stevens Village and the two Harrison v. State cases are preemptive. That the majority decision by Justice Matthews in Stevens Village, taken together with Judge Singleton's decisions in the two Harrison cases, preempt the field and require the Court to conclude that Chickaloon is not a sovereign tribe and has no authority to issue drivers licenses.

In fact, Singleton's decisions, Judge Singleton's decision in the second Harrison case was. "In the absence of some evidence that the Chickaloon Village has been recognized as a self-governing tribe by the Federal government, it lacks authority to register vehicles or to license drivers." Well, in October of 1993 the Federal government explicitly recognized the Chickaloon Village as a self-governing tribe by publication in the Federal Register in the clearest, broadest and most unambiguous language that Chickaloon is a sovereign tribe. That seems to call into question the continued applicability of the decision in Harrison v. State.

The Stevens Village decision all turn on the issue of whether Alaskan villages were tribes and suggested that ANCSA and the Indian Reorganization Act somehow precluded designation of any Alaskan villages as tribes. The defense has cited Justice Rabinowitz's strong dissent in that case. But, it strikes me that the majority decision in Stevens

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Village is also pretty much dealt with by the BIA notice in the Federal Register. I can come to no other conclusion.

Judge Singleton points out in his decision, and it is a matter of -- it's an accepted principle of law, that the courts of the State of Alaska are not bound by Federal decisions, other than the decisions of the highest court of the Federal government. So, we're only -- the Alaska courts are really only bound by Supreme Court decisions. Judge Singleton said, and I think by inference what Justice Matthews said in Stevens Village, was that this other developing case law in the Ninth Circuit doesn't really affect Alaskan case law, because they are lower courts, they are not the Supreme Court. And while that's legally true, when the executive acts through the Secretary of the Department of Interior and issues a notice through the BIA that Chickaloon Village is a sovereign tribe, I think that's a statement by the executive which has the same force as a Congressional statement or a statement by the Supreme Court that Chickaloon is a sovereign tribe. It admits of no other interpretation.

Given that, I don't see that Stevens Village and
Harrison v. State apply to this case anymore. Unfortunately,
that's the only law that the State argued. And the State did
not argue any of the other Ninth Circuit cases, which now
inform the Court's decision about what it means to be a

sovereign tribe in the State of Alaska. I am compelled, in view of the decision of the Bureau of Indian Affairs to recognize Chickaloon as a sovereign tribe, to look to the Ninth Circuit decision because there are no other Alaskan decisions that postdate the BIA designation, or that address in any respect how you would treat a sovereign tribe in Alaska since up to and including Stevens Village, the Supreme Court of Alaska did not recognize sovereign tribes in Alaska, with the exception of Metlakatla.

If you look at Stevens Village, Justice Matthews says,
"Judicial recognition of sovereign immunity turn" -- that was
an immunity case, Stevens Village was being sued on a
contract. "Judicial recognition of sovereign immunity turns
on whether Congress or the executive branch of the Federal
government had recognized the particular group in question as
a tribe." The executive is the Secretary of the Department
of Interior acting through the Commissioner of the Bureau of
Indian Affairs. That deals with that question raised by
Justice Matthews.

Since Alaska case law no longer controls, the Court has to look to the other cases that have been in process in the last few years in the Ninth Circuit and the District Court for Alaska. Everybody agrees that tribal sover -- or that tribal recognition and ultimately sovereignty that attends tribal recognition, is subject to limitation by Congress.

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And the extent of specific sovereign authority may be subject
may be dependent on circumstances. For example, if you
look at the and specifically to this case, if you look at
the operators license and vehicle registration cases, they
clearly begin with the premise that tribes can license
vehicles and issue drivers licenses if there is some
territorial connection. Now, until fairly recently that
meant a reservation. In Queets Band, which is the Washington
case, and Red Lake Bank of Chippewas, both of those are
reservation cases that basically say tribal licenses are good
off the reservation. Actually, Queets has been vacated
pursuant to a stipulation of the parties and Judge Holland
says it's not authoritative case law, it may not be since it
was vacated. Red Lake was certainly a standing Supreme Court
authority. But, most importantly is the recent Oklahoma Tax
Commission case, Sac and Fox Nation, which dispenses with the
reservation requirement. That's an Oklahoma case. Oklahoma
has broken up its reservations and they're scattered
allotments now. And what it says I mean, basically what
Sac and Fox Nation says is there is authority to license
it's also a taxing case, but there is authority to exercise
regulatory tribal jurisdiction in indian country not on a
reservation. Which means you don't have to have a
reservation to have indian country. That seems to be not
only the decision of the Supreme Court, but it's also clearly

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24 25 the opinion of the Ninth Circuit as its decided particularly Venetie, and Judge Holland accepts it as the law in the Ninth Circuit in Kluti Kaah.

So, you can license vehicles if you're a sovereign tribe with a territorial connection to indian country. it's not a reservation you can still license vehicles and issue drivers licenses for operation on and off indian country, provided I think that there is some connection to indian country. What it says in Sac and Fox Nation is that it's clear from that case that the vehicles are being operated in indian country. So, referring back to Red Lake, the Supreme Court says that the licenses are good off indian country, even where the indian country is not grounded on a reservation.

So, what's indian country in Alaska and what sovereign authority extends when you decide that there is indian country in Alaska. That's where we are in the Chickaloon case. And the question comes up, I think that even if you look back to the -- well, in the whole range of indian law cases, it's pretty clear that sovereign authority does not mean all authority to do everything. It's clear that sovereign authority of a tribe can be limited by circumstances, by connection to territorial claims or area claims, by the history of the tribe, what the tribe has traditionally done. If you've got a tribe, to what extent is

1	it sovereign. And I guess I would look back to and quote at
2 ·	this point the language from the BIA decision out of the
3	Federal the BIA notice out of the Federal Register from
4	October of 1993, which says that the acknowledgement here is
5	acknowledgement that the "tribe is entitled to the immunities
б	and privileges available to other Federally acknowledged
7	tribes by virtue of their status as indian tribes, as well as
8	the responsibilities and obligations of such tribes." It's
9	not merely the language that we've seen in previous BIA
10	references to entitlement to benefits. That saclear
11	reference to the sovereign authority of tribes. So, I start
12	from the premise that the BIA recognition is as expansive as
13	it could be. The State has not made any reference to this in
14	its briefing, but if you look at Venetie and Kluti Kaah; the
15	Federal courts say there is indian country in Alaska and that
16	it doesn't have to be grounded in reservations. And what
17	indian country is and to what extent you can describe it
18	depends on circumstances which are the subject of factual
19	decisions by trial courts after trials.

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The -- as I indicated, Sac and Fox Nation suggest the tribal members use of private cars in indian country but not on a reservation is a sufficient interest to give rise to a sovereign authority to issue drivers licenses. Now, it's undisputed that Mr. Harrison's allotment is indian country. But, it hasn't been shown in this case that the Chickaloon

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tribe is made up of a series of contiguous allotments, which would begin to look like a reservation.

If you look back to the Singleton decision in Harrison v. State, he talks about how no -- that one of the factors that you look at to decide if a tribe is a dependent indian community for purposes of such things as regulation of drivers licenses and vehicle registration, he says there are no roads owned by the Chickaloon community, there are no tribal roads, tribally owned roads. But, I think that's been supplanted if you look at Venetie and Kluti Kaah, where they say that ownership is not determinative. In other words, ownership of roads by a tribal community is not determinative of whether that's indian country, it's just a factor to be considered.

And that gets us to the factors that determine whether there is indian country in Alaska, which neither side briefed. Yourcan find it in the Venetie one decision or gings Kluti Kaah in a footnote, which says that the definit -well, first of all, of course, they agree that a section 1151. definition of indian country applies in a civil context as well as a criminal context. And Venetie cone says Fall Agiven tract of land in Alaska could be classified as indian country, depending on the analysis of relevant factors. Six factors: the nature of the area, the relationship of the area inhabitants to indian tribes and the Federal government,

the established practice of government agencies toward that 'area, the degree of Federal ownership of and control over the area, the degree of cohesiveness of the area inhabitants and the extent to which the area was set aside for the use,' occupancy and protection of dependent indian peoples."

In Venetie and in Kluti Kaah the cases were remanded for trials in the trial court, the district court, to litigate these issues and were awaiting decisions on Venetie and Kluti Kaah to decide whether -- what factual proof was made that it was indian country.

Now, in this case we also took evidence about the nature and extent of -- well, evidence on each of these six points. It was all submitted more or less in documentary form and affidavit form by the Defendants. It has never been addressed by the State. The State has not offered any countervailing evidence regarding the assertions of the defense regarding how these factors total up to constitute indian country. And, in fact, what those -- what that evidence means in terms of the nature and extent of indian country as it applies to Chickaloon, hasn't really been argued out in detail by the Defendants.

We're in a criminal case. But, I think in this situation the Defendants have the burden of proving that it's indian country before they can argue that they should not be prosecuted for driving on Chickaloon licenses and

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If we were in a civil context, I would default the State out and dismiss because the Defendants have made their prima facia showing and the State has made no showing. But, I think in this setting the appropriate thing for the Court to do would be either to convene a further trial on the issue of what is indian country and what is the nexus with issuance of licenses. I have to examine the tribe sinterest in issuing licenses and to give the State an opportunity to reply both in an evidentiary sense and by argument.

In the Federal cases a similar situation arose in Kluti

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Kaan, I think, where the parties didn't really expect the
standard to be applied and the tribes had submitted on "
pleadings and the Court decided it was unfair to decide on
pleadings and the parties should be entitled to a contested.
trial. I think the same reasoning would apply here. Nobody
has addressed the question of whether this Court has
jurisdiction to decide what's indian country. It's a
slightly different question than adjudicating title, but it
carries some of the same connotations. And arguably the
parties should be required to go into Federal court to
litigate the issue of indian country. I'm not sure how you
do that, because there's no title to quiet. And this may be
one of those Federal questions that can be decided by State
courts. It's not a title decision, so I'm not precluded by
the statutory grant of authority to district courts, it's a,
factual decision and it's been specifically held by the Ninth
Circuit to be a trial court decision. I don't know whether
it is a Federal trial court decision or a State court trial
decision. and nobody has briefed it.

So, I will invite the parties to tell me now or to tell me in pleadings to be filed following this decision how the Court should resolve the question. Having decided that the Defendants have made a prima facia showing of the existence of indian country around the Chickaloon sovereign tribe, how we litigate the question of the nature and extent of that

authority and the degree to which the tribe's interests are furthered by the issuance of licenses and registrations and how that balances against any countervailing State interest, and whether we can do it here or whether you have to find , your way somehow to Federal court.

Would you like a moment or two to digest what I've just said and then to speak to me, or are you prepared to say something now? Mr. Robbins?

MR. ROBBINS: Judge, I think I could probably respond somewhat now, but like you have stated before, the issues are complex. The -- of course, the primary moving attorney on that issue is Rob Herz and he is not available to comment. And I'm sure that he would want the opportunity to address these issues.....

THE COURT: He's not back until August, is he? When is he back?

MR. ROBBINS: I think he's gone for two weeks, it seems like.

MS. BEY: He'll be back in the office, I think, on about the 26th of July, that week, the last week of July.

THE COURT: He did brief all these issues and I think it's appropriate for him to be involved. Mr. Estelle?

MR. ESTELLE: Mr. Herz has a backlog of felony trials set for the first week of August, so don't count on his being available to brief. And I think that the State would like to

see the written order before we take a position.

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THE COURT: What written? You mean the transcript?

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MR. ESTELLE: Yes.

4 5 THE COURT: Well, I can't tell you when transcripts will have this done. It was my hope that the parties would sort

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of be up to speed on this and tell me how you want to go.

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MR. ROBBINS: Judge, I can tell you what my feeling is

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based on indian law, would be that the extent of -- would you like me to respond now or did you want to discuss it more?

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THE COURT: Well, if you want to.

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MR. ROBBINS: It occurs to me that the question of

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whether a tribe is sovereign or not depends on the history of

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the tribe. And that sort of brings into question the old

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concept of aboriginal title, which of course was a Federal

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question, because it had to do with the title. And I think

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title being vested in the tribe, you are speaking of a type

indian country, although legally you're not speaking of legal

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of title, namely indian country, what constitutes it and why

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does it constitute it. For one thing, look at the types of

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THE COURT: I understand....

lands that are considered indian country.....

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MR. ROBBINS:you have like a native allotment that's clearly a Federal question, that is indian country.

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You have reservations....

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THE COURT: I understand, Mr. Robbins. What I want to

know is, are you ready to tell me now what you want to do or do you want some time before you tell me what you want to do?

MR. ROBBINS: Oh, I see. We should consult with the clients first, Judge.

THE COURT: I think that's a good idea. I've given the State 30 days before I dismiss the road obstruction case. I would propose to -- I mean, I'm essentially saying that the Defendant has -- the Defendants have met their prima facia? burden of showing the existence of indian country. I think that is also a prima facia basis for dismissal, absent some reply or interjection by the State. And I would propose to note dismissal in 30 days, unless the State files an application to reopen, a motion for a trial, authority for where the trial should take place. Or, the State, of course, can go into Federal court if it wants and litigate it in the Federal court against the Harrisons. Thirty days for everybody?

MR. ROBBINS: The defense would accept that, Judge.

MR. BAKER: Your Honor, this is John Baker in Anchorage.

THE COURT: Yes, sir.

MR. BAKER: I had one -- just a couple of concerns. I don't know that we -- I'm sure we'll want to take further action and we wouldn't be able to tell you precisely what that's going to be at this time. So, I think we would probably want....

the briefs numerous times.

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MR. BAKER: Sure, yeah.

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THE COURT: I didn't actually rely specifically on opinions in any of those text, they were simply materials I consulted as I was trying to educate myself about general principles behind these two areas of law. I'11....

Thank you, Your Honor. I think we would MR. BAKER: want to try to get a transcript.

THE COURT: Let me just tell you up front, there is no way in the world transcripts in Anchorage is going to issue a transcript in 30 days. But, if anybody wants a tape of these comments, you can have your offices transcribe it and work I think that's going to be by far and away your from that. fastest way of doing it.

MR. BAKER: Well, I think that's the way we'd want to proceed then, Your Honor.

THE COURT: Okay.

MR. ESTELLE: If, Your Honor, if there's -- if we could ask that the 30 days begin after we get the transcript. mean, the cases have been dragging on for two years and it seems like the difference between a month and two months at this point if it's going to go up on appeal, is not....

THE COURT: Well, I don't object to that. There is a Rule 45 problem, see, we're in a criminal case. And at this point since it's notices of dismissal against the State, I would have to take a waiver from the Defendants of Rule 45.

THE COURT: Okay. You want to ask me a question?

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DEFENDANT G. HARRISON: Yes. On the last part where you were saying, where you were thinking that the burden of proof lies on the Defendants on the indian country.

THE COURT: Right.

DEFENDANT G. HARRISON: I'm wondering, does that mean that we need to prove that the tribe owns several thousand acres of land, which we do, or is what is the -- what is the thing there.

THE COURT: The six factors I went through.

DEFENDANT G. HARRISON: Well, I mean -- well, there's only one I was -- we've put a lot of that in your record.

THE COURT: Right.

DEFENDANT G. HARRISON: But, there's only one I was trying to get clarified and that's, you know, the land issue. Because we own land in a lot of places, the tribe does, and that's why I want to get that....

THE COURT: Right. And ownership of land is a factor.

And I've held that the proof that you've made thus far is sufficient to sort of get over the top on the motion to dismiss. I cannot say at this point what that means or whether I'm even entitled to say what it means. The State has not made any substantive reply to any of that information, and I think the case law suggests that it's an abuse of discretion. I infer from the case law that it would be an abuse of discretion to in effect default the State out

at this point because it didn't respond, since nobody briefed the Venetie, Kluti Kaah standard, to hold that the State at this point fails because it didn't meet -- it didn't counterbalance your evidence is probably unfair.

So, when I say you have the burden, it's in the context of how we litigate a motion to dismiss. I think I can't explain it anymore than that, and I think that if you need more advice you probably need to consult with your lawyer.

DEFENDANT G. HARRISON: No, I can understand that now.

I was -- that's what I was trying to get squared away in my
mind.

THE COURT: Okay. Can we take the 60 days with Rule 45 tolling and be done right now, and then I'll give you all the numbers for the tape and you can get a tape of this decision and transcribe it. It might be useful if the parties want to sort of get together and have one court transcriber transcribe it and pay for it. I've seen that done in these cases and it sort of saves everybody a little money. It's up to you.

Sixty days, Ms. Bey?

MS. BEY: That would be fine.

THE COURT: Mr. Harrison, Gary Harrison?

DEFENDANT G. HARRISON: Yes, that's fine.

THE COURT: David Harrison?

DEFENDANT D. HARRISON: That's fine.

all cases.

And the question of what the State can or cannot do between now and then is outside the Court's jurisdiction. Because I can't issue injunctive relief, I don't have that authority. I cannot enjoin the State from prosecuting. I do have you all under bail conditions not to drive on Chickaloon drivers licenses. And the case is pending dismissal and the bail conditions remain in effect. That's the status of the case now absent a request to the contrary or an order to the contrary. Does anybody want to be heard? All right, Gary Harrison.

DEFENDANT G. HARRISON: I'd like to request that the bail conditions be lifted till the 60 day period is up and then we'll see what happens from there. The reason being is because after so long, it's getting to be a little bit undue thing to restrict an obviously sovereign member of our council to be restricted when I need to do banking and a few things like that for our tribal business and.....

THE COURT: I understand your request. Mr. David Harrison, same request?

DEFENDANT D. HARRISON: Similar. A little different.

THE COURT: What is that?

DEFENDANT D. HARRISON: Well, it's to lift the bail restrictions and -- because as the attorney general of Chickaloon Village it makes it very tough to deal with the

issues that the State is trying to throw at me and, you know, they've got me shackled now and they're trying to handcuff me so I can't do anything.

THE COURT: I understand.

DEFENDANT D. HARRISON: And that, you know, due to all of this, you know, on top of it all, you know, the State has caused a very much a detriment to my health.

THE COURT: I understand your argument. Mr. Carmen, same request?

DEFENDANT CARMEN: Yes.

THE COURT: Mr. Ziegler, you're not a drivers license case.

DEFENDANT ZIEGLER: No, but I....

THE COURT: Okay. Ms. Bey, do you want to be heard on this?

MS. BEY: We would make that request, I think especially in light of the fact that the Defendants have agreed to a 60 day time period and Rule 45 has been tolled for that. It certainly is reasonable that they receive something in exchange for that.

THE COURT: Okay. Now, if I lift the bail restriction, the State still has the authority to go out and arrest them, because I can't enjoin the State. I've simply given my notice of my intent to dismiss these cases, which decision has been stayed. There's nothing about that which prevents

the State, and in fact I don't have the authority to enjoin the State from -- I mean, if the State believed, for example, that it in good faith could go out and arrest the Defendants, it just seems to me that we create havoc.

Mr. Robbins, do you want to be heard?

MR. ROBBINS: Well, Judge, it's kind of like the Chickaloon people have waited so long....

THE COURT: Do they want to be able to block the road too, Mr. Robbins.....

MR. ROBBINS:to hear....

THE COURT:during the next 60 days? Mr. Estelle?

MR. ROBBINS: That -- they haven't blocked the road other than the demonstration of control over the road as a -- to make a point.....

THE COURT: Mr. Estelle.

MR. ROBBINS:which has precipitated the case.

MR. ESTELLE: We're opposed, Your Honor. The Court never has to impose and obey all laws, bail condition, and whether the Court does or does not just affects whether they violate the bail conditions and put their security in jeopardy. But, you're right, if you tell them to go drive they're going to get stopped, they're going to get arrested, they're going to — and we're going to get back in here on an assault case because they're going to say the Court told me that they lifted bail conditions and I'm driving lawfully,

and the Court is going to have to dismiss, because the Court adopted our legal theories and therefore you don't have a right to stop me, get out of here. And we're going to be back in here on another case just like this one where they claim a right to block the road, then we have an assault case. And the assault is still going to survive whether or not they had a right to block the road.

THE COURT: I understand your argument. Let me stop here.

MR. ESTELLE: I assume that the Court's ruling is on the obstruction, not on the assault case. The Court has addressed the obstruction and the driving, but not the assault.

THE COURT: Okay, briefly, Mr. Harrison.

DEFENDANT D. HARRISON: You know, this issue not only affects the Defendants that are in the cases, but there is many more people out there that are driving with Chickaloon licenses and registrations that Mr. Estelle hasn't brought into this courtroom as yet.

THE COURT: The....

DEFENDANT D. HARRISON: And so it's much broader than just the few of us sitting here.

THE COURT: The record in the Federal case suggested only three people that actually put licenses on their cars. I take it it's your position more people than that have done

DEFENDANT D. HARRISON: Yes.

THE COURT: Okay. Mr. Ziegler?

DEFENDANT ZIEGLER: Does that mean that us who have Chickaloon licenses are forced to take a State license right now? I mean, we're forced to -- you're telling us that we cannot drive with our sovereign license, but we are intimidated enough to be forced into buying a State license and say, hey, we will be recognized if we get a State license. But then that kind of throws us all down. If we do that, then this whole case is.....

THE COURT: Well, you're not under -- as I understand it, you're not charged with a license offense, Mr. Ziegler. If you're admitting now that you're driving on a Chickaloon license,....

DEFENDANT ZIEGLER: No, I'm not. But, I.....

THE COURT: I didn't think you were. Mr. Baker, does the -- do you have a position on this?

MR. BAKER: Well, on whether the -- what should happen in the intervening 60 days?

THE COURT: Right.

MR. BAKER: Well, I guess I would hope -- I would suggest that the easiest thing would perhaps be not to lift the bail restrictions. I can't really speak for -- Mr. Estelle is better suited to address, you know, the

functioning of criminal matters and charging decisions and the conduct of the troopers. But, it seems to me that we are — we do have a potential prescription for disaster here if we don't do something to maintain the status quo for the next 60 days. I think everybody is acting in good faith here. The State legitimately believes that it has the right to preserve public access on that road. And this overall issue is far from resolved. We'd certainly like to do whatever we could to keep this situation from escalating again until we can get it resolved judicially.

THE COURT: Let me interrupt. There is a reality -- if I may, Mr. Harrison. The reality is that whatever happens, we're immediately in an appellate posture. One way or another this case goes to the Court of Appeals immediately with request for stay, bail conditions, all of those things, requests for injunctions. And it just seems to me that the likelihood of an appellate court maintaining the bail conditions is pretty high.

Mr. Harrison, what?

DEFENDANT D. HARRISON: I would object to this 60 days then.

THE COURT: Well, that seems to me to be a fair balance. Perhaps what we ought to do is shorten the delay and keep the bail conditions. And if everybody agrees to that, we have no breach of the peace, we just force people to get underway.

DEFENDANT D. HARRISON: I would suggest that it be even shortened more than 30 days.

THE COURT: No way it can be less than 30 days.

UNIDENTIFIED SPEAKER: Well, then they have to walk home.

THE COURT: Okay, listen, I don't want to debate this anymore. I'm not going to lift the bail restrictions at this time. If there is an application to lift -- I'm going to urge the parties to talk to each other. If you can get this thing underway faster than 60 days, if you can get a transcript to the State within a couple of days, and you want to just ask them to take 30 days from the date of the transcript, get a transcript prepared and I'll shorten the time. And that will shorten the time that you're subject to the bail conditions.

I'm not going to lift the bail conditions now. I will entertain a written application for a modification to bail conditions. But, at this point the bail conditions are that the Defendants in the drivers license-vehicle registration cases may not operate motor vehicles without valid Alaska drivers licenses and registrations.

Anything else? My bail order affects Defendants in this case. If anybody else chooses to engage in what would constitute civil disobedience at this point, you do so at your own risk.

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